

OFFICE OF THE SECRETARY OF STATE

JESSE WHITE • Secretary of State

November 3, 2016

POLLUTION CONTROL BOARD DON BROWN 100 W RANDOLPH ST STE 11-500 CHICAGO, IL 60601



Dear DON BROWN

Your rules Listed below met our codification standards and have been published in Volume 40, Issue 46 of the Illinois Register, dated 11/14/2016.

PROPOSED RULES

Definitions and General Provisions	
35 Ill. Adm. Code 211	15294
Point of Contact: Mike McCambridge	
Air Quality Standards	
35 Ill. Adm. Code 243	15319
Point of Contact: Mike McCambridge	
Procedural Requirements for Permitted Landfills	
35 Ill. Adm. Code 813	15329
Point of Contact: Mike McCambridge	

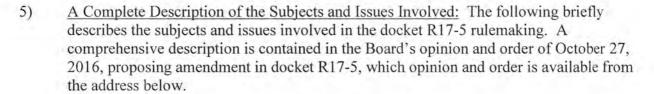
If you have any questions, you may contact the Administrative Code Division at (217) 782 - 7017.



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NOTICE OF PROPOSED AMENDMENT

- 1) Heading of the Part: Procedural Requirements for Permitted Landfills
- 2) Code Citation: 35 Ill. Adm. Code 813
- 3) Section Number: Proposed Action: 813.112 Amendment
- 4) Statutory Authority: 415 ILCS 5/7.2, 22.40, and 27.



This proceeding updates the Illinois Resource Conservation and Recovery Act (RCRA) Subtitle D municipal solid waste landfill (MSWLF) rules to correspond with an amendment adopted by the United States Environmental Protection Agency (USEPA) that appeared in the Federal Register during a single update period: January 1, 2016 through June 30, 2016:

May 10, 2016 USEPA revised the maximum term of a research, (81 Fed. Reg. 28720) development, and demonstration (RD&D) permit from 12 years to 21 years.

The Board deviated from the literal text of the USEPA amendment in format. The Board further included two corrections to rules format and updated a *Code of Federal Regulations* citation to the latest version available. These corrections and update are not directly derived from the instant federal amendments.

Tables appear in a document entitled "Identical-in –Substance Rulemaking Addendum (Proposed)" (IIS-RA(P)) that the Board added to docket R17-5 which list the above corrections and update that are not based on current federal amendments. Persons interested in the details of those corrections and revision should refer to the IIS-RA(P) in docket R17-5.

Section 22.40 of the Environmental Protection Act [415 ILCS 5/22.40] provides that Section 5-35 of the Administrative Procedure Act [5 ILCS 100/5-35] does not apply to this rulemaking. Because this rulemaking is not subject to Section 5-35 of the APA, it is

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not subject to First Notice or Second Notice review by the Joint Committee on Administrative Rules (JCAR).

- 6) Published studies or reports, and sources of underlying data, used to compose this rulemaking: None.
- 7) Does this rulemaking replace emergency amendments currently in effect? No.
- 8) Does this rulemaking contain an automatic repeal date? No.
- 9) Does the proposed amendment contain incorporations by reference? No.
- 10) Are there any other amendments pending on this Part? No.
- 11) <u>Statement of Statewide Policy Objectives:</u> These proposed amendments do not create or enlarge a state mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- Time, Place and manner in which interested persons may comment on this proposed rulemaking: The Board will accept written public comment on this proposal for a period of 45 days after the date of this publication. Comments should reference docket R17-5 and be addressed to:

John T. Therriault, Clerk Illinois Pollution Control Board State of Illinois Center, Suite 11-500 100 W. Randolph St. Chicago, IL 60601

Please direct inquiries to the following person and reference docket R17-5:

Michael J. McCambridge Staff Attorney Illinois Pollution Control Board 100 W. Randolph 11-500 Chicago, IL 60601

Phone: 312-814-6924

E-mail: michael.mccambridge@illinois.gov

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Request copies of the Board's opinion and order at 312-814-3620, or download a copy from the Board's Website at http://www.ipcb.state.il.us.

13) Initial regulatory flexibility analysis:

- A) Types of small businesses, small municipalities, and not-for-profit corporations affected: This rulemaking may affect those small businesses, small municipalities, and not-for-profit corporations that own or operate a municipal solid waste landfill. These proposed amendments do not create or enlarge a state mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- B) Reporting, bookkeeping or other procedures required for compliance: The existing rules and proposed amendments require extensive reporting, bookkeeping and other procedures, including the preparation of manifests and annual reports, and maintenance of operating records. These proposed amendments do not create or enlarge a state mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- C) Types of professional skills necessary for compliance: Compliance with the existing rules and proposed amendments may require the services of an attorney, certified public accountant, chemist, and registered professional engineer. These proposed amendments do not create or enlarge a state mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b)].
- Regulatory agenda on which this rulemaking was summarized: 40 Ill. Reg. 8832; July 1, 2016.

The full text of the proposed amendment begins on the next page:

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TITLE 35: ENVIRONMENTAL PROTECTION
SUBTITLE G: WASTE DISPOSAL
CHAPTER I: POLLUTION CONTROL BOARD
SUBCHAPTER i: SOLID WASTE AND SPECIAL WASTE HAULING

PART 813 PROCEDURAL REQUIREMENTS FOR PERMITTED LANDFILLS

SUBPART A: GENERAL PROCEDURES

Section	
813.101	Scope and Applicability
813.102	Delivery of Permit Application
813.103	Agency Decision Deadlines
813.104	Standards for Issuance of a Permit
813,105	Standards for Denial of a Permit
813.106	Permit Appeals
813.107	Permit No Defense
813.108	Term of Permit
813.109	Transfer of Permits
813.110	Adjusted Standards to Engage in Experimental Practices
813.111	Agency Review of Contaminant Transport Models
813.112	Research, Development, and Demonstration Permits for MSWLFs
813.113	Electronic Reporting
	SUBPART B: ADDITIONAL PROCEDURES FOR MODIFICATION AND SIGNIFICANT MODIFICATION OF PERMITS
Section	
813.201	Initiation of a Modification or Significant Modification
813.202	Information Required for a Significant Modification of an Approved Permit
813.203	Specific Information Required for a Significant Modification to Obtain Operating Authorization
813.204	Procedures for a Significant Modification of an Approved Permit
	SUBPART C: ADDITIONAL PROCEDURES FOR THE RENEWAL OF PERMITS
Section	
813.301	Time of Filing
813.302	
813.303	Information Required for a Permit Renewal
813 304	Undated Groundwater Impact Assessment

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813.305 Procedures for Permit Renewal

Section 813.401

SUBPART D: ADDITIONAL PROCEDURES FOR INITIATION AND TERMINATION OF TEMPORARY AND PERMANENT CLOSURE AND POSTCLOSURE CARE

813.402	Certification of Closure	
813.403	Termination of the Permit	
	SUBPART E: CERTIFICATION AND REPORTS	
Section		
813.501	Annual Certification	
813.502	Groundwater Reports and Graphical Results of Monitoring Efforts	
813.503	Information to be Retained at or near the Waste Disposal Facility	
813.504	Annual Report	

Agency Notification Requirements

AUTHORITY: Implementing Sections 7.2, 21, 21.1, 22, 22.17, and 22.40, and authorized by Section 27 of the Environmental Protection Act [415 ILCS 5/7.2, 21, 21.1, 22, 22.17, 22.40, and 27].

SOURCE: Adopted in R88-7 at 14 III. Reg. 15814, effective September 18, 1990; amended in R92-19 at 17 III. Reg. 12409, effective July 19, 1993; expedited correction at 18 III. Reg. 7501, effective July 19, 1993; amended in R90-26 at 18 III. Reg. 12388, effective August 1, 1994; amended in R98-9 at 22 III. Reg. 11483, effective June 23, 1998; amended in R05-1 at 29 III. Reg. 5066, effective March 22, 2005; amended in R06-16/R06-17/R06-18 at 31 III. Reg. 1466, effective December 20, 2006; amended in R17-5 at 41 III. Reg. _______, effective

NOTE: Capitalization indicates statutory language.

SUBPART A: GENERAL PROCEDURES

Section 813.112 Research, Development, and Demonstration Permits for MSWLFs

a) Except as provided in subsection (f) of this Section, and subject to the limitations of subsections (c) through (e) of this Section, the Agency must issue a research, development, and demonstration (RD&D) permit for a new MSWLF unit, existing MSWLF unit, or lateral expansion, for which the owner or operator proposes to utilize innovative and new methods that deviate from either or both of the following standards, provided the Agency has determined that the MSWLF

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unit has a leachate collection system that is designed and constructed to maintain less than a 30-cm depth of leachate on the liner and that the innovative and new methods will not cause contamination of groundwater or surface water:

- The run-on control systems in 35 Ill. Adm. Code 811.103(b)(1) and (b)(2);
 and
- 2) The liquids restrictions in 35 Ill. Adm. Code 811.107(m)(1).
- b) The Agency must issue a research, development, and demonstration permit for a new MSWLF unit, existing MSWLF unit, or lateral expansion for which the owner or operator proposes to utilize innovative and new methods that deviate from the final cover standards of 35 Ill. Adm. Code 811.314(b) and (c) provided the Agency has determined that the MSWLF unit owner or operator has demonstrated that the infiltration of liquid through the alternative cover system will not cause contamination of groundwater or surface water or cause leachate depth on the liner to exceed 30-cm.
- c) Any RD&D permit issued under this Section must include such terms and conditions as are at least as protective as the MSWLF standards of 35 III. Adm. Code 811.103(b)(1) and (b)(2), 811.107(m)(1), and 811.314(b) and (c) from which the deviation is granted to assure protection of human health and the environment. Such a permit must include the following conditions:
 - It must provide for the construction and operation of such facilities as are necessary, for not longer than three years, unless the permit is renewed as provided in subsection (e) of this Section;
 - 2) It must provide that the MSWLF unit must receive only those types and quantities of municipal solid waste and non-hazardous wastes that the Agency has deemed appropriate for the purposes of determining the efficacy and performance capabilities of the technology or process;
 - 3) It must include such requirements as are necessary to protect human health and the environment, including such requirements as are necessary for testing and providing information to the Agency with respect to the operation of the facility;
 - 4) It must require the owner or operator of a MSWLF unit permitted under this Section to submit an annual report to the Agency showing whether and to what extent the site is progressing in attaining project goals. The

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report will also include a summary of all monitoring and testing results, as well as any other operating information specified by the Agency in the permit; and

- 5) It must require compliance with all standards in 35 Ill. Adm. Code 811, except as permitted under this Section.
- d) The Agency may request in writing that the owner or operator immediately terminate all operations at the facility permitted under this Section or request that the owner or operator undertake other corrective measures at any time the Agency has reason to believe that the overall goals of the project are not being attained, including protection of human health or the environment. The Agency or any person may file an enforcement action pursuant to Section 41 of the Act [415 ILCS 5/41] for any violations of the Act [415 ILCS 5].
- e) No permit issued under this Section may exceed three years in duration, and no single renewal of a permit under this Section may exceed three years in duration.
 - The total term for a permit for a project including renewals may not exceed <u>21 twelve</u>-years; and
 - During permit renewal, the applicant must provide a detailed assessment of the project showing the status with respect to achieving project goals, a list of problems and status with respect to problem resolutions, and any other requirements that the Agency determines are necessary for permit renewal.
- f) Small MSWLF units. An owner or operator of a MSWLF unit that disposes of 20 tons of municipal solid waste per day or less, based on an annual average, is not eligible for an RD&D permit under this Section with regard to the standards of 35 Ill. Adm. Code 811.314(b) and (c), except in accordance with 35 Ill. Adm. Code 811.314(d).

BOARD NOTE:	This Section is derived from	n 40 CFR 258.4 <u>(2016) (2004)</u> .	
(Source:	Amended at 41 Ill. Reg.	, effective	